${\it CONSOLIDATED\ FINANCIAL\ STATEMENTS}$ 

December 31, 2018

# Table of Contents \_\_\_\_\_

### LEWIS COUNTY DEVELOPMENT CORPORATION AND SUBSIDIARY

INDEPENDENT AUDITOR'S REPORT	_ 1
AUDITED CONSOLIDATED FINANCIAL STATEMENTS	_ 3
CONSOLIDATED STATEMENT OF FINANCIAL POSITION	_ 3
CONSOLIDATED STATEMENT OF ACTIVITIES	_ ∠
CONSOLIDATED STATEMENT OF FUNCTIONAL EXPENSES	_ 5
CONSOLIDATED STATEMENT OF CASH FLOWS	_ 6
NOTES TO CONSOLIDATED FINANCIAL STATEMENTS	_ 7
INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS	
SCHEDULE OF FINDINGS AND RESPONSES	18



CERTIFIED PUBLIC ACCOUNTANTS BUSINESS CONSULTANTS

### INDEPENDENT AUDITOR'S REPORT

### BOARD OF DIRECTORS LEWIS COUNTY DEVELOPMENT CORPORATION AND SUBSIDIARY

### **Report on the Consolidated Financial Statements**

We have audited the accompanying consolidated financial statements of **LEWIS COUNTY DEVELOPMENT CORPORATION AND SUBSIDIARY** (a nonprofit organization), which comprise the consolidated statement of financial position as of December 31, 2018, and the related consolidated statements of activities, functional expenses, and cash flows for the year then ended, and the related notes to the consolidated financial statements.

### Management's Responsibility for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with accounting principles generally accepted in the United States of America; this includes the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

### Auditor's Responsibility

Our responsibility is to express an opinion on these consolidated financial statements based on our audit. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the consolidated financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the consolidated financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the consolidated financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the consolidated financial statements to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. Accordingly, we express no such opinion. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluating the overall presentation of the consolidated financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

### **Opinion**

In our opinion, the consolidated financial statements referred to above present fairly, in all material respects, the consolidated financial position of Lewis County Development Corporation and Subsidiary as of December 31, 2018, and the changes in its net assets and its cash flows for the year then ended in accordance with accounting principles generally accepted in the United States of America.

### **Emphasis of Matter**

As discussed in Note 2 to the consolidated financial statements, in 2018 Lewis County Development Corporation adopted Accounting Standards Update (ASU) No. 2016-14, *Not-for-Profit Entities (Topic 958): Presentation of Financial Statements of Not-for-Profit Entities*. Our opinion is not modified with respect to this matter.

### **Report on Summarized Comparative Information**

We have previously audited the Lewis County Development Corporation and Subsidiary's 2017 consolidated financial statements, and we expressed an unmodified audit opinion on those audited consolidated financial statements in our report dated March 30, 2018. In our opinion, the summarized comparative information presented herein as of and for the year ended December 31, 2017, is consistent, in all material respects, with the audited consolidated financial statements from which it has been derived.

### Other Reporting Required by Government Auditing Standards

In accordance with Government Auditing Standards, we have also issued our report dated March 28, 2019, on our consideration of Lewis County Development Corporation and Subsidiary's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is solely to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the effectiveness of Lewis County Development Corporation and Subsidiary's internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with Government Auditing Standards in considering Lewis County Development Corporation and Subsidiary's internal control over financial reporting and compliance.

Bowers & Company

Watertown, New York March 28, 2019

2

### AUDITED CONSOLIDATED FINANCIAL STATEMENTS

### CONSOLIDATED STATEMENT OF FINANCIAL POSITION

December 31, 2018 with Comparative Totals for 2017

	~	a.	F"	rc.
А		•	н,	

ASSETS			
	2018	I	2017 Restated
Cash	\$ 110,235	\$	163,493
Other Receivable	464,559		-
Grant Receivable	300,000		-
Property and Equipment, Net	 279,371		287,029
TOTAL ASSETS	\$ 1,154,165	\$	450,522
LIABILITIES AND NET ASSETS			
LIABILITIES			
Accounts Payable	\$ 660	\$	-
Accrued Interest Payable	3,000		3,901
Deposits	10,000		10,000
Deferred Grant Revenue	15,065		15,065
Line of Credit	750,000		250,000
Notes Payable	 338,646		350,000
Total Liabilities	1,117,371		378,966
NET ASSETS			
Net Assets Without Donor Restriction			
Net Deficit	(237,745)		(202,949)
Net Assets with Donor Restriction	 274,539		274,505
Total Net Assets	36,794		71,556
TOTAL LIABILITIES AND NET ASSETS	\$ 1,154,165	\$	450,522

CONSOLIDATED STATEMENT OF ACTIVITIES

Year Ended December 31, 2018 with Summarized Totals for December 31, 2017

	Without Donor Restrictions	With Donor Restrictions	2018	2017 (Summarized)	(p)
SUPPORT AND REVENUE				,	
Contributions	\$ 58		\$ 58	& &	98
Local Government Sources	464,559	•	464,559	•	
Grant Revenue	300,000	1	300,000	1	
Interest	ı	34	34	m	32
Miscellaneous	206	1	909	1	
Rent	2,996	ı	2,996	2,996	96
Sale of Miscellaneous Property	1	1	1	4,500	9
Total Support and Revenue	768,119	34	768,153	7,614	41
EXPENSES					
Program Service					
Local Development	790,699	ı	790,699	142,344	44
Supporting Service					
Management and General	12,216	1	12,216	14,774	4
Total Expenses	802,915	1	802,915	157,118	18
CHANGE IN NET ASSETS	(34,796)	34	(34,762)	(149,504)	(4)
NET ASSETS (DEFICIT), BEGINNING OF YEAR	(191,865)	274,505	82,640	232,144	44
PRIOR PERIOD ADJUSTMENT	(11,084)	1	(11,084)		1
NET ASSETS (DEFICIT), BEGINNING OF YEAR, AS RESTATED	(202,949)	274,505	71,556	232,144	44
NET ASSETS (DEFICIT), END OF YEAR	\$ (237,745)	\$ 274,539	\$ 36,794	\$ 82,640	<del>4</del> 0

See notes to consolidated financial statements.

### CONSOLIDATED STATEMENT OF FUNCTIONAL EXPENSES

Year Ended December 31, 2018 with Summarized Totals for December 31, 2017

						To	tals	
	Prog	ram Service	Ma	nagement		2018		2017
		Local		and			(Su	mmarized)
	Dev	velopment	(	General				
Grants Paid	\$	764,874	\$	-	\$	764,874	\$	117,527
Advertising, Postage and Printing		-		639		639		52
Fees and Permits		3,813		85		3,898		5,598
Occupancy		768		-		768		-
Insurance		3,792		984		4,776		4,291
Interest		4,599		-		4,599		4,514
Miscellaneous		-		1,805		1,805		1,650
Professional Fees		-		6,360		6,360		14,047
Repairs and Maintenance		3,864		-		3,864		450
Depreciation		8,989		2,343		11,332		8,989
TOTAL EXPENSES	\$	790,699	\$	12,216	\$	802,915	\$	157,118

### CONSOLIDATED STATEMENT OF CASH FLOWS

Year Ended December 31, 2018 with Comparative Totals for 2017

	2018	2017	
CASH FLOWS FROM OPERATING ACTIVITIES Change in Net Assets Adjustments to Reconcile Change in Net Assets to Net Cash Provided By (Head In) Operating Activities	\$ (34,762)	\$ (149,504)	
Provided By (Used In) Operating Activities: Depreciation Expense (Increase) Decrease in Operating Assets:	11,332	8,989	
Other Receivable Grants Receivable Increase (Decrease) in Operating Liabilities:	(464,559) (300,000)	300,669	
Accounts Payable Retainage Payable	660	 (61,988) (33,625)	
Net Cash Provided By (Used In) Operating Activities	(788,230)	64,541	
CASH FLOWS FROM INVESTING ACTIVITIES Purchase of Property and Equipment	 (3,674)	 	
Net Cash Used In Investing Activities	 (3,674)	 _	
CASH FLOWS FROM FINANCING ACTIVITIES Repayment of Notes Payable Proceeds From Line of Credit Repayment of Line of Credit	 (11,354) 750,000	(96,583) 75,000 (75,000)	
Net Cash Provided by (Used In) Financing Activities	 738,646	 (96,583)	
Net Decrease in Cash	(53,258)	(32,042)	
Cash, Beginning of Year	 163,493	 195,535	
Cash, End of Year	\$ 110,235	\$ 163,493	

### NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

December 31, 2018 with Comparative Totals for 2017

### **NOTE 1 – NATURE OF ACTIVITIES**

Lewis County Development Corporation (the LCDC) was established in 2003 under the Not-for-Profit Corporation Law of the State of New York for the following purposes:

- To identify, research, fund, develop and manage projects, programs and business opportunities that will increase economic opportunities for Lewis County, New York (the "County") and its residents;
- To revitalize and enhance business areas in the County;
- To stabilize and enhance the infrastructure of the County to include the utilization of new technologies;
- To recruit enterprises and businesses to the County;
- To provide education and research on the best practices for the economic development of the County;
- To preserve the cultural, historical, and natural resources of the County; and
- To expand economic development potential through collaboration and partnerships.

LCDC's wholly owned subsidiary, Black Moose Development, LLC, was established in 2011 for the purposes of owning property in the Village of Lyons Falls, New York.

LCDC and Black Moose Development, LLC's significant sources of operating revenues are from grant and contract revenue, rental revenue, interest received on loans issued, and contributions received.

### **NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES**

### **Principles of Consolidation**

The consolidated financial statements include the accounts of LCDC and its wholly owned subsidiary, Black Moose Development, LLC. All significant intercompany transactions and balances have been eliminated. LCDC and its Subsidiary are collectively referred to herein as the "Corporation".

### **Basis of Accounting**

The Corporation's consolidated financial statements have been prepared in accordance with accounting principles generally accepted in the United States of America using the accrual basis of accounting.

December 31, 2018 with Comparative Totals for 2017

### **NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES - Continued**

### **Basis of Presentation**

The Corporation is required to report information regarding its financial position and activities according to two classes of net assets: net assets without donor restrictions and net assets with donor restrictions.

<u>Net Assets Without Donor Restrictions</u> - A net deficit is reported for the Corporation resulting from debt being greater than the amount of available assets.

Net Assets With Donor Restrictions – These net assets result from a grant received that is required to be held in perpetuity.

### Use of Estimates

The preparation of consolidated financial statements in conformity with accounting principles generally accepted in the United States of America requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosures. Actual results could differ from those estimates.

### Cash and Cash Equivalents

For purposes of the Consolidated Statement of Cash Flows, the Corporation considers all unrestricted highly liquid investments with an initial maturity of three months or less to be cash equivalents. As of December 31, 2018 and 2017, the Corporation held no cash equivalents.

### Other and Grant Receivable

Other receivable and grant receivable represent an amount due from the Village of Lyons Falls and a National Grid grant for the Phase 4 demolition of the Lyons Falls Pulp & Paper Mill project. The receivables are deemed to be fully collectible.

### **Property and Equipment**

Property and equipment are capitalized at cost and depreciated using the straight-line method over their estimated useful lives of seven to thirty-nine years. The Corporation does not have a formal capitalization policy.

### Advertising

Advertising costs are expensed as incurred.

December 31, 2018 with Comparative Totals for 2017

### **NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES - Continued**

### Tax Status

The Corporation is exempt from income taxes under the provisions of Section 501(c)(3) of the Internal Revenue Code and is classified as an organization that is not a private foundation under Section 509(a)(2). Accordingly, no provision has been made for Federal or State taxes.

The Corporation has adopted the provisions of Financial Accounting Standards Board Codification, "Income Taxes." In determining the recognition of uncertain tax positions, the Corporation applies a more-likely-than-not recognition threshold and determines the measurement of uncertain tax positions considering the amounts and probabilities of the outcomes that could be realized upon ultimate settlement with taxing authorities.

The Corporation recognizes potential liabilities associated with anticipated tax audit issues that may arise during an examination. Interest and penalties that are anticipated to be due upon examination are recognized as accrued interest and other liabilities with an offset to interest and other expense. The Corporation analyzed its tax positions taken on their Federal and State tax returns for the open tax years 2015, 2016, and 2017. Based on this analysis, the Corporation determined that there were no uncertain tax positions and that the Corporation should prevail upon examination by the taxing authorities.

### **Comparative Financial Information**

The consolidated financial statements include certain prior-year summarized comparative information in total but not by net asset class. Such information does not include sufficient detail to constitute a presentation in conformity with accounting principles generally accepted in the United States of America. Accordingly, such information should be read in conjunction with the Corporation's consolidated financial statements for the year ended December 31, 2017, from which the summarized information was derived.

### **Functional Allocation of Expenses**

Expenses consist of costs related to local development and administrative functions. The Corporation's operating costs have been allocated based on direct identification when possible and allocation if a single expenditure benefits more than one function. For the years ended December 31, 2018 and 2017, all costs have been allocated based on direct identification.

December 31, 2018 with Comparative Totals for 2017

### NOTE 2 – SIGNIFICANT ACCOUNTING POLICIES - Continued

### **New Accounting Pronouncement**

The Financial Accounting Standards Board (FASB) issued accounting Standards Update (ASU) No. 2016-14, *Presentation of Financial Statements for Not-for-Profit Entities*. The Corporation adopted the provisions of this new standard during the year ended December 31, 2018. In addition to changes in terminology used to describe categories of net assets throughout the consolidated financial statements, new disclosures were added regarding liquidity and availability of resources and functional allocation of expenses.

The accompanying information from the 2017 consolidated financial statements has been restated to conform to the 2018 presentation and disclosure requirements of ASU 2016-14.

### Date of Management's Review

Management has evaluated subsequent events through March 28, 2019, the date which the consolidated financial statements were available to be issued.

### NOTE 3 – OTHER RECEIVABLE/ LOCAL GOVERNMENT SOURCES

Local government sources are amounts due from the Village of Lyons Falls for the Phase 4 abatement and demolition of the former Lyons Falls Pulp and Paper Mill as follows:

	2018	Ź	2017
Village of Lyons Falls	\$ 464,559	\$	
Total	\$ 464,559	\$	

### NOTE 4 – GRANT RECEIVABLE/ REVENUE

The Corporation recognized grant revenue and receivable for the Phase 4 demolition of the Lyons Falls Pulp and Paper Mill project as follows during the year ended December 31:

	2018	2017		
National Grid	\$ 300,000	\$	<u>-</u>	

### NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

December 31, 2018 with Comparative Totals for 2017

### **NOTE 5 – PROPERTY AND EQUIPMENT**

On January 10, 2011, Black Moose Development, LLC purchased property with a building on its premises on Center Street in the Village of Lyons Falls, New York. During the year ended December 31, 2012, the Corporation began work to rehabilitate this property. This property was purchased using Lewis County Shovel Ready Industrial Development Program (Shovel Ready Program) grant funds. As a result, the County has a security interest in this property. The County has the right to reimbursement for the proceeds of the sale of any property purchased with Shovel Ready Program funds until such time as the grant program closes and all program requirements are satisfied.

On September 16, 2016, Lewis County Development Corporation purchased \$62,924 worth of equipment with United States Department of Agriculture Grant monies to be used by Tug Hill Vineyards.

Property and equipment consist of the following at December 31:

	2018			2017
Land and Improvements	\$	190,000	\$	190,000
Buildings and Improvements		54,259		50,585
Equipment		62,924		62,924
		307,183		303,509
Less: Accumulated Depreciation		27,812		16,480
Property and Equipment, Net		279,371	\$	287,029

### **NOTE 6 – EQUIPMENT ON OPERATING LEASES**

The following schedule provides an analysis of the LCDC's investment in equipment on operating leases as of December 31:

	2018	2017	
Equipment	\$ 62,924	\$ 62,924	
Less: Accumulated Depreciation	 25,469	 16,480	
Equipment on Operating Leases, Net	\$ 37,455	\$ 46,444	

### NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

December 31, 2018 with Comparative Totals for 2017

### NOTE 6 - EQUIPMENT ON OPERATING LEASES - continued

The scheduled future rental payments under current operating leases as of December 31, are as follows:

2019	\$ 2,996
2020	2,996
2021	 2,996
Total	\$ 8,988

### NOTE 7 - DEFERRED REVENUE/ REVOLVING LOAN FUND

In 2004, the Town of Lyonsdale, New York entered into a grant agreement with the New York State Housing Trust Fund Corporation under the Small Cities Program Community Development Block Grant to create a Lyonsdale Economic Assistance Program ("LEAP") revolving loan fund. During the year ended December 31, 2008, the Town of Lyonsdale, New York entered into a servicing agreement with LCDC to continue the revolving loan fund under LCDC's administration. Under this agreement the Town of Lyonsdale, New York transferred \$257,371 of its Small Cities Community Development Block Grant monies to the LCDC. Interest earned on these funds is to be capitalized into the program and is permanently restricted. Principal amounts loaned out are deducted from the balance of deferred revenue and recognized as permanently restricted revenue in the period loaned. Interest earned on loans receivable is also capitalized into the program as permanently restricted revenues. Deferred revenue associated with funds not yet loaned for both years ended December 31, 2018 and 2017 totaled \$15,065.

### **NOTE 8 – LINE OF CREDIT**

The Corporation has a \$200,000 line of credit with Community Bank. The interest rate is 0.75% above the prime rate, currently 6.25%, with a floor of 4%. The line is secured by various assets of the Corporation. The total amount outstanding for both years ended December 31, 2018 and 2017 was \$0. The line of credit will expire on June 30, 2019.

The Corporation has a \$750,000 line of credit with the Development Authority of the North Country. The interest rate is 1.5%. The line is secured by various assets of the Corporation. The total amount outstanding at December 31, 2018 and 2017 was \$750,000 and \$0, respectively. The line of credit will expire on November 1, 2019.

December 31, 2018 with Comparative Totals for 2017

### **NOTE 9 – NOTES PAYABLE**

The Corporation had notes payable as follows at December 31:

		2018		2017
A note and mortgage dated May 10, 2011 in the amount of \$100,000. The mortgage created a lien on real estate located in the Village of Lyons Falls, New York. The value of all property and equipment subject to this lien at December 31, 2018 and 2017 was \$303,509 and \$303,509, respectively. Annual payments of interest only at 3.00% have been made since May 10, 2012. Monthly installments of approximately \$833 plus interest will be due at a future date to be determined.	\$	100,000	\$	100,000
A note dated August 25, 2016 in the amount of \$250,000 from the Development Authority of the North Country. The note is secured by a guarantee by the County of Lewis Industrial Development Agency. Interest accrues annually at 1.00%. Repayment began on the anniversary date of the loan one year from the loan closing in the amount of \$13,854 annually.		238,646		250,000
·		230,040		230,000
Total	_\$	338,646	_\$	350,000

Maturities of long-term debt over the next five years and thereafter are estimated as follows:

2019	\$ 11,467
2020	11,582
2021	11,698
2022	21,815
2023	21,933
Thereafter	 260,151
Total	\$ 338,646

### NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

December 31, 2018 with Comparative Totals for 2017

### NOTE 10 – CONCENTRATION OF CREDIT RISK

The Corporation typically maintains cash deposits in local federally insured banks. At times, the balances in these accounts may be in excess of federally insured limits. As of December 31, 2018 and 2017, all of the Corporation's deposits were covered by FDIC insurance.

### NOTE 11 – LIQUIDITY AND AVAILABILITY OF FINANCIAL ASSETS

The Corporation monitors its liquidity so that it is able to meet the operating needs and other contractual commitments while maximizing the investment of its excess operating cash. The Corporation operates collecting sufficient revenue to cover general expenditures. The costs for the grant project are covered by resources from local government agencies and grants. The following table reflects the Corporation's financial assets as of December 31, 2018 and 2017, reduced by amounts that are not available to meet general expenditures within one year of the Statement of Financial Position date because the assets are not convertible to cash within one year.

	2018		2017	
Financial Assets:				
Cash	\$	110,235	\$	163,493
Other Receivable		464,559		-
Grant Receivable		300,000		-
Financial Assets, End of Year		874,794		163,493
Less those Unavailable for General Expenditures Within One Year, due to: Other Receivable and Grant Receivable				
		764 550		
Used to Pay the Line of Credit		764,559		<u> </u>
Financial Assets Available to Meet Cash Needs for General Expenditures Within One Year	\$	110,235	\$	163,493

### NOTES TO CONSOLIDATED FINANCIAL STATEMENTS

December 31, 2018 with Comparative Totals for 2017

### **NOTE 12 – CASH FLOW INFORMATION**

There were no noncash investing or financing activities during 2018 and 2017.

Cash paid for interest was as follows for the years ended December 31:

	2018	2017
Interest	\$ 4,599	\$ 4,514

### NOTE 13 – NET ASSETS WITH DONOR RESTRICTIONS

Net assets with donor restrictions are restricted by the donor in perpetuity for the following purposes at December 31, 2018 and 2017:

	2018	2017
LEAP Revolving Loan Fund (Note 7)	\$ 274,539	\$ 274,505

### **NOTE 14 – PRIOR PERIOD ADJUSTMENT**

A prior period adjustment was recorded to increase the net deficit at December 31, 2017 as follow:

Net Deficit at December 31, 2017		\$ (191,865)
Grant Receivable	\$ (14,084)	
Accrued Interest Payable	 3,000	 (11,084)
Net Deficit at December 31, 2017, As Restated		\$ (202,949)

The above adjustments were made to correct grant receivable and accrued interest payable balances.



INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

## BOARD OF DIRECTORS LEWIS COUNTY DEVELOPMENT CORPORATION AND SUBSIDIARY

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the consolidated financial statements of Lewis County Development Corporation and Subsidiary (a nonprofit organization), which comprise the consolidated statement of financial position as of December 31, 2018, and the related consolidated statements of activities, functional expenses, and cash flows for the year then ended, and the related notes to the consolidated financial statements, and have issued our report thereon dated March 28, 2019.

### **Internal Control Over Financial Reporting**

In planning and performing our audit of the consolidated financial statements, we considered Lewis County Development Corporation and Subsidiary's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinion on the consolidated financial statements, but not for the purpose of expressing an opinion on the effectiveness of Lewis County Development Corporation and Subsidiary's internal control. Accordingly, we do not express an opinion on the effectiveness of Lewis County Development Corporation and Subsidiary's internal control.

A *deficiency in internal control* exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A *material weakness* is a deficiency, or a combination of deficiencies, in internal control such that there is a reasonable possibility that a material misstatement of the entity's consolidated financial statements will not be prevented or detected and corrected on a timely basis. A *significant deficiency* is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of the internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or significant deficiencies and therefore, material weaknesses or significant deficiencies may exist that were not identified. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. We did identify a certain deficiency in internal control, described in the accompanying schedule of findings and responses that we consider to be a significant deficiency 2018-01.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether Lewis County Development Corporation and Subsidiary's consolidated financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of consolidated financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

### Lewis County Development Corporation and Subsidiary's Response to Findings

Lewis County Development Corporation and Subsidiary's response to the finding identified in our audit is described in the accompanying schedule of findings and responses. Lewis County Development Corporation and Subsidiary's response was not subjected to the auditing procedures applied in the audit of the consolidated financial statements and, accordingly, we express no opinion on it.

### Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the organization's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the organization's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Bowers & Company

Watertown, New York March 28, 2019

### SCHEDULE OF FINDINGS AND RESPONSES

December 31, 2018

### **Internal Control Over Financial Reporting**

### SIGNIFICANT DEFICIENCY

### 2018-01 Preparation of Consolidated Financial Statements

**Condition:** Management is unable to prepare the consolidated financial statements in

accordance with GAAP and relies on the external auditor to prepare the consolidated financial statements, which also includes preparation of a

significant amount of journal entries.

Criteria: Management needs to exercise control over the preparation of its

consolidated financial statements. To exercise control, management must possess the necessary accounting expertise to prevent, detect and correct a

potential misstatement in its consolidated financial statements.

Cause: The Corporation does not have a person who possesses the necessary

accounting expertise to take responsibility for the preparation of the

consolidated financial statements.

**Effect:** Management may not be able to detect and correct potential misstatements

in its consolidated financial statements.

**Recommendation:** The Board of Directors should be aware that this condition is a significant

deficiency and will be in future years unless management is able to prepare their consolidated financial statements in accordance with the accrual basis

of accounting.

Management's

Response: The Corporation currently has its own staff perform day-to-day

bookkeeping duties and prepare financial statements using QuickBooks software. At year-end, the Corporation contracts with an outside auditing firm to prepare its audited consolidated financial statements. The Corporation recognizes that this is viewed as a significant deficiency; however, it is not financially feasible now to hire someone with the

expertise to prepare the consolidated financial statements.



CERTIFIED PUBLIC ACCOUNTANTS • BUSINESS CONSULTANTS

March 28, 2019

Board of Directors and Management Lewis County Development Corporation

We have audited the consolidated financial statements of Lewis County Development Corporation and Subsidiary for the year ended December 31, 2018, and have issued our report thereon dated March 28, 2019. Professional standards require that we provide you with information about our responsibilities under generally accepted auditing standards and *Government Auditing Standards*, as well as certain information related to the planned scope and timing of our audit. We have communicated such information in our letter to you dated January 23, 2019. Professional standards also require that we communicate to you the following information related to our audit.

### Significant Audit Matters

Qualitative Aspects of Accounting Practices

Management is responsible for the selection and use of appropriate accounting policies. The significant accounting policies used by Lewis County Development Corporation and Subsidiary are described in Note 2 to the consolidated financial statements. As described in Note 2, the Organization changed accounting policies related to functional expense allocation by adopting FASB Accounting Standards Update (ASU) No. 2016-14, *Presentation of Financial Statements for Not-for-Profit Entities*, in 2018. Accordingly, the accounting change has been retrospectively applied to prior periods presented as if the policy had always been used. We noted no transactions entered into by the Corporation during the year for which there is a lack of authoritative guidance or consensus. All significant transactions have been recognized in the consolidated financial statements in the proper period.

Accounting estimates are an integral part of the consolidated financial statements prepared by management and are based on management's knowledge and experience about past and current events and assumptions about future events. Certain accounting estimates are particularly sensitive because of their significance to the consolidated financial statements and because of the possibility that future events affecting them may differ significantly from those expected. The most sensitive estimate affecting the consolidated financial statements was:

Management's estimate of the grant receivable and due from other governments is based on collectability from various funding sources. We evaluated the key factors and assumptions used to develop the collectability from various sources in determining that it is reasonable in relation to the consolidated financial statements taken as a whole.

120 Madison Street, 1700 AXA Tower II, Syracuse, NY 13202 Phone: 315.234.1100 • Fax: 315.234.1111 1120 Commerce Park Drive East, Watertown, NY 13601 Phone: 315.788.7690 • Fax: 315.788.0966

Board of Directors and Management Lewis County Development Corporation and Subsidiary March 28, 2019 Page 2

The consolidated financial statement disclosures are neutral, consistent, and clear.

Difficulties Encountered in Performing the Audit

We encountered no significant difficulties in dealing with management in performing and completing our audit.

Corrected and Uncorrected Misstatements

Professional standards require us to accumulate all misstatements identified during the audit, other than those that are clearly trivial, and communicate them to the appropriate level of management. The following schedule of material misstatements detected as a result of audit procedures were corrected by management.

Disagreements with Management

For purposes of this letter, a disagreement with management is a financial accounting, reporting, or auditing matter, whether or not resolved to our satisfaction, that could be significant to the consolidated financial statements or the auditor's report. We are pleased to report that no such disagreements arose during the course of our audit.

Management Representations

We have requested certain representations from management that are included in the management representation letter dated March 28, 2019.

Management Consultations with Other Independent Accountants

In some cases, management may decide to consult with other accountants about auditing and accounting matters, similar to obtaining a "second opinion" on certain situations. If a consultation involves application of an accounting principle to the Corporation's consolidated financial statements or a determination of the type of auditor's opinion that may be expressed on those statements, our professional standards require the consulting accountant to check with us to determine that the consultant has all the relevant facts. To our knowledge, there were no such consultations with other accountants.

Board of Directors and Management Lewis County Development Corporation and Subsidiary March 28, 2019 Page 3

### Other Audit Findings or Issues

We generally discuss a variety of matters, including the application of accounting principles and auditing standards, with management each year prior to retention as the Corporation's auditors. However, these discussions occurred in the normal course of our professional relationship and our responses were not a condition to our retention.

This information is intended solely for the use of the Board of Directors and management of Lewis County Development Corporation and Subsidiary and is not intended to be, and should not be, used by anyone other than these specified parties.

Very truly yours,

Bowers & Company

Client:

Lewis County Development Corporation

Engagement: Period Ending: Trial Balance:

Material Adjusting Journal Entries December 31, 2018

Workpaper:

Account	Description	W/P Ref	Debit	Credit
Adjusting Journa To record 2018 de		01-101		
5027-1-L	Depreciation Expense		8,989.00	
1060-2 Total	Accumulated Depreciation		8,989.00	8,989.00 8,989.00
Adjusting Journa to record PPA	Il Entries JE # 6	01-W01		
32000	Unrestricted Net Assets		14,084.00	
1202-1 <b>Total</b>	Grant Receivable		14,084.00	14,084.00 14,084.00
Adjusting Journa to record grant rec	Il Entries JE#7 eivable and amounts due from other governments	01-G00		
1204 1205-00	Grant Receivable Due from Other governments		300,000.00 464,559.00	
4001-1 4003-1 Total	Direct Public Support National Grid Econ Development		764,559.00	464,559.00 300,000.00 <b>764,559.00</b>
Adjusting Journa To adjust black mo	al Entries JE#8 pose llc investment	02-02.02	· · · · · · · · · · · · · · · · · · ·	·
6005-1-M 1050-1	Loss from Investments Investment in Black Moose LLC		17,274.00	17,274.00
Total	III VESUTIETI III DIACK WOOSE EEC		17,274.00	17,274.00



CERTIFIED PUBLIC ACCOUNTANTS • BUSINESS CONSULTANTS

To the Board of Directors Lewis County Development Corporation and Subsidiary

In planning and performing our audit of the consolidated financial statements of Lewis County Development Corporation and Subsidiary as of and for the year ended December 31, 2018, in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States, we considered Lewis County Development Corporation and Subsidiary's internal control over financial reporting (internal control) as a basis for designing our auditing procedures for the purpose of expressing our opinion on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Corporation's internal control. Accordingly, we do not express an opinion on the effectiveness of the Corporation's internal control.

However, during our audit we became aware of matters that are opportunities for strengthening internal controls and operating efficiency. This letter summarizes our comments and suggestions regarding those matters. This letter does not affect our report dated March 28, 2019, on the consolidated financial statements of Lewis County Development Corporation and Subsidiary.

### **Segregation of Duties**

Due to the small size of the entity there is limited segregation of duties. This presents the risk for both intentional and unintentional errors to be made and go undetected. There is no recommendation to change current procedures and personnel, only acknowledgement that this is considered a deficiency in internal control.

# **Document the Allocation of Revenue for the Phase 4 Lyons Falls Pulp and Paper Mill Project**

We noted during the audit that revenues and receivables were not recorded for the demolition project. The tri party agreement identifies the funding sources and the maximum amounts each party will contribute to the project. The agreement is silent on the allocation process of recognizing revenue from each funding source as costs are incurred. The Corporation should identify in the board minutes or in an addendum to the agreement the expected order of recognizing revenue from each party to the agreement.

Board of Directors Lewis County Development Corporation and Subsidiary March 28, 2019 Page 2

We will review the status of these comments during our next audit engagement. We have already discussed many of these comments and suggestions with various Corporation personnel, and we will be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters, or to assist you in implementing the recommendations.

Bowers & Company

Watertown, New York March 28, 2019